

CHFA Capital Plan Property Assessment - Bristol Apartments

Property Identification

Bristol Apartments
HARTFORD, CT

CHFA Property Identification #: 94036D

Current State Sponsored Housing Program: SH Affordable Housing

This is a single, stand-alone property. As there are no other adjacent properties under common ownership, there are no opportunities for consolidation to achieve greater efficiencies of scale.

Total Current Unit Count: 15
Census Tract: 5028.00
Connecticut Congressional District: 1

Property Description

Tenancy Type: Family
Structure Type: Low rise (1-4 floors)
Number of buildings: 1
Maximum # of Stories: 4
Elevator? None

Summary property description:

The Bristol Apartments property has 15 efficiency or studio units. Generally, the property consists of relatively small units. It features amenities such as common laundry, as well as a community room.

Current Operating & Capital Needs Status

Aggregate Capital Needs
(without market enhancements): \$ 501,835

Capital Needs per Unit: \$ 33,456

Projected Year 1 (2014) Operating Income: \$ (14,918)

Current operations at the property are projected to generate negative \$14,900 in net operating income (NOI, or revenue after operating expenses) in Year 1 (2014). With incomes and expenses trending at 2% and 3% respectively, which is a standard affordable housing industry convention, the NOI figure decreases annually and this shortfall continues to grow. As a result, the property is not sustainable and cannot adequately address its future basic capital needs, projected to be approximately \$0.5 million (\$33,455 per unit) over the next 20 years.

Revenue Adjustments Prior to a Recapitalization Transaction

Bristol Apartments, continued

Current average income relative to the Area Median Income (AMI): 6%

	Current Base Rent	Affordability (% AMI)
Studio/efficiency unit:	600	40%
One-bedroom unit:		
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

	Proposed Base Rent	Affordability (% AMI)
Studio/efficiency unit:	577	39%
One-bedroom unit:		
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

Number of current households that would be impacted by the proposed increase in Base Rent: 15

Rental operating subsidy necessary in 2014 to generate revenue equal to raising the base rent as proposed: \$ 2,992

Total rental operating subsidy necessary assuming a turnover-based leasing strategy: \$ 17,484

In order for the property to operate in a sustainable manner into the foreseeable future, the property would benefit from greater revenues. This can happen in one of two ways - either the property could get operating subsidy from the state or federal government, or it could charge higher rents. A higher rent structure burdens low-income households to pay a greater their income for housing and it will require that the property serve tenants with modestly higher incomes.

Currently, base rents are set by the owner of each property, often in consultation with CHFA staff. While there varying definitions of affordability, this study considers a rent which exceeds 30% of a household's adjusted gross income to be burdensome on the household's monthly budget. In the table to the left, the base rent is identified for each unit size. The table also identifies the minimum household income level for which the base rent would be considered "affordable." The household income level is presented as a percentage of the local Area Median Income.

There are strong reasons to keep the base rents low, as low base rents provide affordable housing options for the state's lowest income residents and reduce the burden of operating subsidies on the State budget. However, if the property's revenue stream (including any available operating subsidy and any cross-subsidy from higher income residents) does not cover the cost of actually operating the property, including the cost of ongoing maintenance and capital improvements, the property itself is at risk.

The Capital Plan is intended to identify the real estate needs of the State Sponsored Housing Portfolio. In order to ensure a minimum revenue stream and in order to implement programmatic consistency regarding base rent levels, this analysis assumes that all base rents are adjusted in 2014 to equal the greater of a) the current base rent or b) 30% of the adjusted gross income of a household at 30% of AMI for the applicable household size, provided these levels do not exceed the local market. This base rent adjustment would represent a significant increase for some households. The analysis identifies the number of households that would be affected by such a change and the amount of operating subsidy needed to protect these households. If the owners elect not to raise the base rents as assumed in this analysis, the property is more likely to experience tight operating budgets towards the end of the Capital Plan subsidy period and will be less able to access leverage funding such as private debt.

Protecting the 15 Family Households at risk in the event of a base rent increase is clearly a major concern. In 2014, the base rent increase creates the need for operating subsidy of \$2,992 to protect these households while generating the revenue equivalent to the proposed increase in the base rent.

This 2014 rental operating subsidy would recur annually, with inflation increases, for the next 20 years if the State determines that, as a policy matter, the property should continue serving households with an income profile equivalent to the current residents at the property. An alternative formulation assumes that, upon turnover, new residents would move in for whom the proposed base rent is affordable and tenant protection operating subsidies would no longer be necessary. This turnover strategy requires less operating subsidy from the State, but also reduces the number of units of housing available to the lowest income residents of the community. The total tenant protection operating subsidy associated with the increase in the base rent assuming that, on turnover, the units are leased to households able to pay the new base rent without assistance is \$17,483.

Revenue Adjustments Concurrent with a Recapitalization Transaction

Bristol Apartments, continued

Household Income Level	Current Income Mix	Proposed Income Mix
0-25% of AMI	15	5
25-50% of AMI	0	5
50% of AMI or greater	0	5
Total number of units	15	15

While the revenue generated by the increase in the base rent or the provision of an equivalent operating subsidy improves the property's income and expense picture, it is insufficient for the property to operate sustainably for the foreseeable future. (The capital plan analysis considers sustainable operations to be a level of operating income sufficient to cover operating expenses and servicing of any capital leverage necessary to maintain the physical asset for the next 15-20 years without routine capital subsidies from the State.) The capital plan has examined additional revenue adjustments based on an income-tier structure, which could supplement the revenue picture. However, the potential for additional revenue adjustments through income mixing is limited because the market will not support such a strategy.

	Pre-Trans. Base Rent	Post-Trans. Base Rent
Studio/efficiency unit:	577	577
One-bedroom unit:		
Two-bedroom unit:		
Three-bedroom unit:		
Four-bedroom unit:		
Five-bedroom unit:		
Six-bedroom unit:		

An income-tier structure would require a specified number of units to pay a higher base rent, affordable to households with a higher (albeit still low) income. For example, a tier serving households in the 50%-60% of AMI would pay a base rent equal to 30% of the adjusted gross income of a household earning 55% of AMI. The capital plan has adopted income tiers which correspond to CHFA's commonly used affordability thresholds.

As is the case with the base rent analysis, above, in income tier structure makes the units allocated to a higher-income tier unaffordable to those currently served by this housing. As state funds for operating subsidy are limited, the capital plan analysis has assumed that any available operating subsidy will be focused on protecting current residents until they move away from the property. On turnover, households earning incomes consistent with the income tier structure will be offered units on a preferential basis. However, additional operating subsidy beyond that reflected here would mitigate this loss of housing options for lower income households.

Rental operating subsidy in the transaction year which would be necessary to generate additional revenue equal to that generated by income mixing: \$ 1,997

Transitional rental operating subsidy necessary to protect current residents and permit a five-year transition to income tier occupancy: \$ 5,094

Based on the market conditions reflected in the most closely applicable property market condition assessment, tenants in the 25% to 80% of AMI range are available in the market. This analysis has increased the number of households at the property with incomes between 25% and 80% of AMI from 0 in 2014 to 10 post-transaction, which results in an increase in property revenue. The remaining units would continue to serve residents with incomes below 25% of AMI.

In order to attract the additional households in the 25% to 80% of AMI income tiers, the property condition must meet the market conditions these households would expect. Fortunately, this property would not require significant physical enhancements beyond routine capital improvements in order to attract these potential tenants.

Property used for market reference: 42 Vernon St

	Capital Surplus or (Gap)	Total (Gap) Funded by Subsidy inc. Capital & Operating
Current Scenario (excluding transaction costs):	(501,835)	(1,070,638)
Recoverable Grant Scenario:	(851,821)	(1,417,544)
CHFA/FHA Scenario:	(1,014,875)	(1,706,314)
4% LIHTC Scenario:	(757,948)	(1,524,387)
9% LIHTC Scenario:	(260,040)	(920,349)

The Capital Plan analysis considers five scenarios and the prospect under each scenario to address the property's capital and operational needs. Each scenario's capacity to address the property's capital needs is listed to the left, as represented by the Replacement Reserve (RM&R) balance at the end of 20 years. Also at left is the total gap, including both operating subsidy needs and capital subsidy needs, over the 20 year study period.

- The first scenario, the "Current Scenario" assumes the property continues operating as it currently is operated - no material change in the base rent and no implementation of income mixing strategies to shift the property's revenue picture. Consequently, there is no adverse impact on residents or on the opportunity to serve the income demographic currently holding tenancies. The current scenario uses the baseline capital needs as the anticipated capital investment for purposes of identifying the surplus or gap. However, the current scenario - unlike the other four scenarios - does not include any allowance for soft costs (architecture or design, relocation, developer overhead, etc.) or for general contractor overhead and profit (as it is assumed each trade would come to the site independently, without the need for overarching coordination).

- The second scenario, the "Recoverable Grant Scenario" assumes any revenue adjustments described above (i.e., if the analysis suggested an increase in base rent and/or introduction of a mixed-income framework, or the equivalent revenue from federal or state operating subsidy). The Recoverable Grant Scenario envisions a streamlined allocation of funds from the State to the property, implemented with standardized documents and minimal legal or due diligence transaction costs. The Recoverable Grant would be repaid to the State to the extent possible from cash flow. The Recoverable Grant Scenario is most frequently selected when the transaction is too small to warrant the transaction costs associated with alternative financing or if the market is too weak to support debt or equity leverage.

- The three remaining scenarios - "CHFA/FHA," "4% LIHTC" and "9% LIHTC" correspond to three different leverage transaction structures. Each scenario includes transaction costs appropriate to the nature of the transaction. (For example, legal fees in the two LIHTC scenarios are higher than in the CHFA/FHA scenario.) Typically, the CHFA/FHA scenario would generate the least amount of funds for capital improvements and the 9% LIHTC scenario would generate the greatest amount, with the 4% LIHTC scenario falling in between. The CHFA/FHA scenario is a debt-only scenario, using either CHFA or FHA-insured financing. The two LIHTC scenarios assume both debt and a syndication of low income housing tax credits. The 4% tax credits rely on the use of tax exempt bond financing and are generally available when needed. (The analysis assumes that the tax exempt bonds will be used for construction funding in order to generate the tax credits, but may not remain outstanding at the full amount after permanent debt conversion.) The 9% tax credits are a competitive and scarce resource so cannot be assumed to be available for all properties.

Recommended Transaction and Transaction Assumptions

Bristol Apartments, continued

Recommended Transaction Option:	Recoverable Grant
Recommended Transaction Year	2017
Replacement Reserve Deposit PUPY:	-
Debt Service Coverage in Transaction Year:	-
Debt Service Coverage in Transaction Year 15:	-
Pre-Transaction Capital Subsidy Needed:	2,308
Transaction Capital Subsidy Needed:	851,821

The capital plan recommends using the recoverable grant scenario to finance the capital needs at this property. Given the small size of the property, the transaction costs associated with any of the other financing structures outweigh the additional funds which could be achieved by leveraging CHFA/FHA debt or low income housing tax credit equity.

This analysis has suggested a potential transaction year of 2017 based on a series of criteria outlined in the capital plan report. In short, the transaction year has been informed by the distribution of critical capital needs year-by-year at the property (i.e. roof, mechanical, structural components) and by the need to distribute the timing of capital transaction for properties within the State Sponsored Housing Portfolio over a period of years in order to manage scarce State-wide resources.

Given the 2017 transaction year, the property will struggle to meet its capital needs purely from its own resources prior to that date. The capital plan recommends that the State establish an interim recoverable grant structure to cover the needs until the transaction year. This interim recoverable grant would be repaid to the State to the extent possible from cash flow, but has not been included as a required repayment in the proposed transaction.

Summary of Recommended Transaction

Under the Recoverable Grant scenario, the property yields negative \$18,725 in NOI in the transaction completion year, which includes \$0 per unit per year in replacement reserve deposits, trending to negative \$49,120 fifteen years thereafter. Post-transaction, distribution of cash flow is governed by the terms of the transaction documents and, to the extent not restricted by the documents, could be used at the owner's discretion for ongoing capital needs, owner's working capital or the owner's other priorities. If there is a recoverable grant, repayment of the recoverable grant would be specified in the transaction documents as a priority use of the funds. The transaction does not support debt or equity leverage. The transaction results in a gap of \$851,000, plus the pre-transaction need of \$2,000, all of which would need to be covered by State capital subsidy. This compares to a needs gap of over \$1,070,000 if no transaction takes place at the property and the capital needs are addressed through routine maintenance.

Summary of Capital Needs & State Subsidy Needs

Bristol Apartments, continued

Immediate Emergency Capital Needs: 0
 Current Deferred Capital Needs: 5,250
 Current Routine Capital Needs: 55,548

The chart below indicates the year-by-year capital investment needs at the property as projected by On-Site Insight. One should note, however, that On-Site Insight used a state-wide cost basis generated from the RS Means database for capital needs. Some high-cost communities can experience a premium of 10%-15% in excess of the State-wide figures. The chart also indicates the timing of State capital and operating subsidy needs assuming the transaction scenario described above.

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2013	60,798	2,308	-	-	-	-
2014	110,344	-	-	15,427	2,992	-
2015	44,025	-	-	16,737	2,747	-
2016	26,551	-	-	18,104	2,490	-
2017	20,797	-	851,821	19,529	2,223	(0)
2018	26,093	-	-	18,725	1,943	1,997
2019	11,511	-	-	20,227	1,652	1,528
2020	11,079	-	-	21,793	1,348	1,039
2021	11,411	-	-	23,426	1,031	530
2022	3,846	-	-	25,126	701	-

Year	Annual Capital Needs (per CNA)	Capital Subsidy		Operating Subsidy		
		Pre-Transaction Capital Subsidy Needs	Transaction Capital Subsidy Needs	Operating Deficit Subsidy Needs	Base Rent Operating Subsidy Needs	Income Mixing Operating Subsidy Needs
2023	43,490	-	-	26,898	358	-
2024	12,164	-	-	28,743	-	-
2025	9,531	-	-	30,665	-	-
2026	6,072	-	-	32,665	-	-
2027	10,111	-	-	34,747	-	-
2028	55,940	-	-	36,913	-	-
2029	8,971	-	-	39,167	-	-
2030	8,195	-	-	41,511	-	-
2031	8,441	-	-	43,949	-	-
2032	12,464	-	-	46,484	-	-

Scenario Pro Formas

Bristol Apartments, continued

Income and Expense Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
2023 ANNUAL INCOME										
Gross Potential Rent	129,211	8,614.10	132,519	8,834.59	132,519	8,835	132,519	8,835	132,519	8,835
Vacancy/Loss	(25,264)	(1,684.27)	(25,911)	(1,727.39)	(25,911)	(1,727)	(25,911)	(1,727)	(25,911)	(1,727)
Other Income	2,688	179.21	2,688	179.21	2,688	179	2,688	179	2,688	179
Effective Gross Income	106,635	7,109.03	109,296	7,286.41	109,296	7,286	109,296	7,286	109,296	7,286
2023 ANNUAL EXPENSES										
Operating Expenses	135,453	9,030	136,194	9,080	132,695	8,846	132,695	8,846	132,695	8,846
Replacement Reserve Deposits	-	-	-	-	9,074	605	9,074	605	7,472	498
Total Operating Expenses	135,453	9,030	136,194	9,080	141,769	9,451	141,769	9,451	140,168	9,345
2023 NET OPERATING INCOME	(28,817)	(1,921)	(26,898)	(1,793)	(32,473)	(2,165)	(32,473)	(2,165)	(30,871)	(2,058)
Debt Service	-	-	-	-	-	-	5,000	333	-	-
2023 CASH FLOW	(28,817)	(1,921)	(26,898)	(1,793)	(32,473)	(2,165)	(37,473)	(2,498)	(30,871)	(2,058)

Sources and Uses Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
SOURCES										
Hard Debt										
Commercial Debt 1	-	-	-	-	-	-	-	-	-	-
Commercial Debt 2	-	-	-	-	-	-	-	-	-	-
Tax-Exempt Bond	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Soft Debt										
Seller Financing/Take Back Note	-	-	-	-	-	-	450,000	30,000	450,000	30,000
State	-	-	-	-	-	-	-	-	-	-
Local	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other										
From Operations	-	-	8,399	560	14,774	985	14,774	985	13,649	910
Cash Escrows	-	-	-	-	-	-	-	-	-	-
Grant	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Deferred Developer Fee	-	-	-	-	53,081	3,539	58,320	3,888	57,960	3,864
Equity										
GP Contribution	-	-	-	-	-	-	-	-	-	-
LIHTC	-	-	-	-	-	-	468,774	31,252	963,871	64,258
Other	-	-	-	-	-	-	-	-	-	-
Total Sources of Funds	-	-	8,399	560	67,855	4,524	991,868	66,125	1,485,480	99,032
USES										
Acquisition Costs	-	-	-	-	-	-	450,000	30,000	450,000	30,000
Construction Costs	-	-	647,268	43,151	647,268	43,151	654,441	43,629	654,441	43,629
Soft Costs - Design & Construction	-	-	81,483	5,432	80,463	5,364	82,165	5,478	82,165	5,478
Soft Costs - Due Diligence	-	-	9,027	602	17,277	1,152	18,575	1,238	18,575	1,238
Soft Costs - Transaction Costs	-	-	28,899	1,927	108,899	7,260	220,143	14,676	220,143	14,676
Soft Costs - Financing	-	-	20,957	1,397	65,883	4,392	83,727	5,582	82,417	5,494
Soft Costs - Other	-	-	8,625	575	9,750	650	9,750	650	9,750	650
Soft Cost Contingency	-	-	7,450	497	14,114	941	17,761	1,184	17,457	1,164
Reserves	-	-	-	-	6,375	425	67,454	4,497	65,671	4,378
Developer Fee	-	-	56,511	3,767	132,701	8,847	145,799	9,720	144,901	9,660
Total Uses of Funds	-	-	860,220	57,348	1,082,730	72,182	1,749,815	116,654	1,745,520	116,368
TRANSACTION SURPLUS (GAP)	-	-	(851,821)	(56,788)	(1,014,875)	(67,658)	(757,948)	(50,530)	(260,040)	(17,336)

Scenario Pro Formas (continued)

Bristol Apartments, continued

Coverage of Capital Needs Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
FUNDS										
Transaction Rehab	-	-	499,528	33,302	499,528	33,302	499,528	33,302	499,528	33,302
Capital Needs Funded Using Subsidy	501,835	33,456	2,308	154	2,308	154	2,308	154	2,308	154
Existing Replacement Reserve Balance	-	-	-	-	-	-	-	-	-	-
Replacement Reserves	-	-	-	-	176,404	11,760	176,404	11,760	145,274	9,685
Total Funds	501,835	33,456	501,835	33,456	678,239	45,216	678,239	45,216	647,109	43,141
USES										
Estimated Capital Needs	501,835	33,456	501,835	33,456	501,835	33,456	501,835	33,456	501,835	33,456
Enhancements	-	-	-	-	-	-	-	-	-	-
Total Uses	501,835	33,456	501,835	33,456	501,835	33,456	501,835	33,456	501,835	33,456
YEAR 20 REPLACEMENT RESERVE BALANCE	-	-	-	-	176,404	11,760	176,404	11,760	145,274	9,685

Subsidy Analysis

	CURRENT		RECOVERABLE GRANT		CHFA/FHA		4% LIHTC		9% LIHTC	
	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit	Total	Per Unit
OPERATING SUBSIDY										
Base Rent Operating Subsidy Needed	n/a	n/a	17,484	1,166	17,484	1,166	17,484	1,166	17,484	1,166
Operating Deficit Subsidy Needed	568,802	37,920	540,838	36,056	666,554	44,437	741,554	49,437	635,424	42,362
Income Mixing Operating Subsidy Needed	n/a	n/a	5,094	340	5,094	340	5,094	340	5,094	340
Total Operating Subsidy	568,802	37,920	563,416	37,561	689,132	45,942	764,132	50,942	658,001	43,867
CAPITAL SUBSIDY										
Pre-Transaction Capital Subsidy Needed	501,835	33,456	2,308	154	2,308	154	2,308	154	2,308	154
Recoverable Cash Flow	n/a	n/a	-	-	-	-	-	-	-	-
Transaction Capital Subsidy Needed	n/a	n/a	851,821	56,788	1,014,875	67,658	757,948	50,530	260,040	17,336
Total Capital Subsidy	501,835	33,456	854,128	56,942	1,017,183	67,812	760,255	50,684	262,347	17,490
TOTAL SUBSIDY NEEDED	1,070,638	71,376	1,417,544	94,503	1,706,314	113,754	1,524,387	101,626	920,349	61,357